AGENDA MANAGEMENT SHEET

Name of Committee		Adult Health and Community Services Overview and Scrutiny Committee		
Date of Committee	17 th October 2006			
Report Title	Fa	Fairer Charging - Care at Home Services		
Summary	This report sets out proposals for a revised charging policy			
For further information please contact:	Philip Lumley-Holmes Financial Services Manager Tel: 01926 41-2443			
Would the recommendation decision be contrary to the Budget and Policy Framework? [please identify relevant plan/budget provision]	philiplumley-holmes@warwickshire.gov.uk			
Background papers	No	ne		
CONSULTATION ALREADY U	NDE	RTAKEN:- Details to be specified		
Other Committees	x	Report to Cabinet 23 February 2006 Fairer Charging – Care at Home Services		
Local Member(s)				
Other Elected Members	x	Councillor F McCarney, Councillor R Dodd, Councillor M Stanley, Cllr J Compton		
Cabinet Member	x	Councillor Colin Hayfield		
Chief Executive				
Legal	x	Jane Pollard, Scrutiny Manager Allison Hallworth, Adult and Community Team		
Finance	x	David Clarke, Strategic Director of Resources		
Other Chief Officers				
District Councils				



Health Authority		
Police		
Other Bodies/Individuals		
FINAL DECISION None		
SUGGESTED NEXT STEPS:		Details to be specified
Further consideration by this Committee		
To Council		
To Cabinet	x	2 November 2006
To an O & S Committee		
To an Area Committee		
Further Consultation		



Agenda No

Adult Health and Community Services Overview and Scrutiny Committee - 17 October 2006.

Fairer Charging - Care at Home Services

Report of the Director of Adult Health and Community Services

Recommendation

That Members discuss and comment on the following recommendations in relation to a new charging policy to be submitted for approval to Cabinet on 2 November 2006:

- (1) Increase "buffer" to Income Support + 40% and increase the charge to £8.70, half way between our current charge and the group average.
- (2) Charging on planned hours is continued at the present time but a review of this decision is taken when the electronic time recording system is in place. In the meantime remove what is now seen as inconsistency with our banded charges and charge on the basis of a standard hourly rate rounded to the nearest half hour.
- (3) That we do not increase the savings figure from the current level of £21,000 but that this is increased annually in April in line with CRAG guidance.
- (4) That for the time being we do not charge a higher rate for service users who receive more than 18 hours home care.
- (5) That the rate for day care is increased from £2.22 per day or part day to £5.00 per day or part day.
- (6) That rate for transport is increased from £1.07 per journey to £1.20 per journey.
- (7) Providing all the above are approved it is proposed to implement the changes from 1 January 2007. This would need to be reviewed should any of the above recommendations be changed or not approved
- (8) That the proposed charges remain the same until April 2008.
- (9) A further report on disability related expenditure be brought back to Members in due course.



1. Introduction

- 1.1. The report to Cabinet on 23 February 2006 outlined the reasons why it was appropriate to review the current charging policy for Care at Home Services. It also approved options as a basis for a statutory consultation exercise.
- 1.2. This report outlines the result of the consultation exercise and makes recommendations on a revised charging policy for discussion prior to submission to Cabinet for final approval on 2 November 2006. Options are discussed in the context of the budget situation facing the Department.

2. Results of the Consultation Exercise

Earlier this year a consultation questionnaire was sent out to 4,360 service users. We sought their views on the way they pay towards their care at home services. 1,587 (36%) of questionnaires were returned.

The responses to the questionnaire are detailed in Appendix A with a further view in pie chart form. The discussions with the Customer First Steering Group and the Learning Disability Carers Forum are similar to the results from the postal questionnaire. However, Learning Disability Carers Forum asked that we relook at the items within the disability related expenditure allowed against income assessable for charging. There is no reason why the proposals for charging can not approved whilst this request is looked into when a further report will be brought back to Members.

In addition service users had the opportunity to make general comments on the questionnaire and service generally. These have been categorised under general themes and are summarised in Appendix B.

3. Comparison with Other Authorities

3.1. Before making proposals we need to consider what other authorities are currently charging. Attached at Appendix C is a comparison of rates of most authorities on our CSCI computer group plus a number of others in the Midlands area.

3.2. The comparison shows:

Warwickshire's current hourly rate for home care is £3.89 (this is the average of the current banded rates).

This is the lowest of any of the authorities listed in Appendix C. The highest charge of those listed is $\pounds 16.46$ per hour and the average of those listed is $\pounds 12.34$ per hour.



4. Budget Context

- 4.1. The Department is facing a significant overspend currently estimated in the region of £3 million. The County Council is likely to face increasing financial pressure over the next few years. As service demands and client expectations increase this Department will therefore have to make significant decisions on services provision.
- 4.2. One of the approaches originally assumed for a revised charging policy was to take more clients out of charging. The option preferred as identified in the consultation is to increase the minimum income guarantee over and above the 'Income Support plus a 25%' buffer. A rate of 40% would take approximately 245 extra clients out of charging (852 currently to an estimated 1097) reducing income by approximately £0.5 million. (Note: Only 5 of the 19 authorities contacted have increased the income buffer above the minimum level). The lost income would need to be recouped by increasing charges to about £5.15 an hour to those remaining in charging compared to the current rate of £3.89.
- 4.3. In the light of increasing pressure on the budget we need to reconsider whether we can continue with the proposition to take these extra 245 clients out of charging and indeed consider options for increasing income levels in order to reduce pressure on the potential need for service reductions.

5. Options

- 5.1. The following options are discussed:
 - (a) Increase "buffer" to Income Support + 40% takes 245 extra clients out of charging, reduces income by £0.5 million, increase charges to £5.15 per hour to recoup loss.
 - (b) Increase "buffer" to Income Support + 40% and increase the charge to £8.70, half way between our current charge and the group average – Increases income by approximately £1 million.
 - (c) Increase "buffer" to Income Support + 40% and raising the charge to the current average in those local authorities in group surveyed. The rate of £12.34 is still well below the cost of providing services – Increases income by approximately £2 million.
 - Not increasing the "buffer" to Income Support + 40% would not take anybody out of charging and would increase the income options (b) and (c) by some £0.5millions.



6. Other considerations

Planned Hours/Actual Hours

- 6.1. In the Cabinet report dated 23/02/06 it was stated that 2 of the reasons for updating the Council's existing Charging Policy was the practice of charges being based on planned hours rather than the actual hours delivered and for charging to be based on bands of 2 hours with different hourly rates. It was also stated that there are plans to develop and introduce electronic time recording systems, but these are not expected to be in place in the forthcoming year.
- 6.2 As can be seen from the results of the consultation exercise 60% of service users who responded were in favour of continuing with the present practice of charging on planned hours, with a nil charge if less that half the planned hours are actually received. 30% said we should not charge on planned hours and the majority of that 30% said we should charge only for services that are delivered.
- 6.3 It is recommended, therefore, that charging on planned hours is continued at the present time but a review of this decision is taken when the electronic time recording system is in place. In the meantime it is possible to remove what is now seen as inconsistency with our banded charges and charge on the basis of a standard hourly rate or half hourly rate.

Savings

- 6.4. Currently service users with savings over £21,000 are assessed to pay our standard charges without a further assessment. This is the rate used in the national Charging for Residential Care Guide (CRAG) increased annually in April. The consultation exercise shows that 67% of the respondents were in favour of continuing with this policy. Only 46% said the figure of £21,000 should be increased.
- 6.5. All of the authorities compared on our CSCI computer group have the same threshold of £21,000. It is recommended, therefore, that we do not increase the savings figure from the current level of £21,000.

Separate hourly rate for Intensive Home Care

- 6.6. 63% of the respondents said we should not charge a higher rate for the extra care required if a Social Work assessment indicates care needs best be met in a Care Home but the person wishes to stay in their own home. Only 1 authority on our CSCI computer group charges a higher rate for their service users who receive more than 18 hours home care.
- 6.7. It is recommended, therefore, that for the time being we do not charge a higher rate for service users who receive more than 18 hours home care.



7. Day Care/ Transport Charges

- 7.1. If we changed the "buffer" for home care it would be necessary to do the same for day care charging. It is likely that a further number of disability users would be taken out of charging. Transport charges are not within the 'fairer charging' framework.
- 7.2. Day care and transport charges are well below the cost of providing the services. It would be reasonable to increase these charges in line with a rate change in home care. Appendix C shows a comparison of rates of most authorities on our CSCI computer group plus a number of others in the Midlands area.

Day care Charges

7.3. Warwickshire's current daily rate for day care is £2.22. Not all of the authorities charge for day care. Of those that do the highest charge is £35.00 per day and the average is £15.08 per day. It is estimated that increasing charges to £5.00 should recoup lost income but not raise income levels generally.

Transport charges

7.4. Warwickshire's current transport charge is £1.07 per single journey. Not all of the authorities charge for transport. Of those that do the highest charge is £1.60 per single journey and the average is £1.14 per single journey. Although these levels of charges are way below the costs of service it is suggested that we remain nearer the average at this point with a charge of £1.20 per single journey.

8 Costs of collection

8.1. There have been some concerns about costs of collection. If Members agree to take some clients out of charging there may be marginal savings on printing, postage etc but it is unlikely to save significant staff time. Indeed there are risks that increasing charges will increase bad debts and any saving in time will be offset in pursuing debt. We will continue to seek efficiency savings in administration and support to keep costs down and carry out further benchmarking.

9. Timing and Inflation

9.1. If all of the recommendations are approved then it would be possible to implement the changes from 1 January 2007. It is normal to increase charges in line with inflation from the beginning of April, but it would seem reasonable to keep the proposed charges the same until April 2008.



10. Recommendations

- 10.1. Members are asked to comment on the proposals for changes to the charging policy set out below to be submitted for approval to Cabinet on 2 November 2006.
- 10.2. (1) Increase "buffer" to Income Support + 40% and increase the charge to £8.70, half way between our current charge and the group average.
 - (2) Charging on planned hours is continued at the present time but a review of this decision is taken when the electronic time recording system is in place. In the meantime remove what is now seen as inconsistency with our banded charges and charge on the basis of a standard hourly rate rounded to the nearest half hour.
 - (3) That we do not increase the savings figure from the current level of £21,000 but that this is increased each April in line with the CRAG guidance.
 - (4) That for the time being we do not charge a higher rate for service users who receive more than 18 hours home care.
 - (5) That the rate for day care is increased from £2.22 per day or part day to £5.00 per day or part day.
 - (6) That rate for transport is increased from £1.07 per journey to £1.20 per journey.
 - (7) Providing all the above are approved it is proposed to implement the changes from 1 January 2007. This would need to be reviewed should any of the above recommendations be changed or not approved
 - (8) That the proposed charges above remain the same until April 2008.
 - (9) A further report on disability related expenditure be brought back to Members in due course.

GRAEME BETTS Strategic Head of Adult Health and Community Services

Shire Hall Warwick

September 2006



ADULT, HEALTH & COMMUNITY SERVICES

RESULTS OF QUESTIONNAIRE ON CONTRIBUTING TOWARDS THE COST OF YOUR CARE AT HOME SERVICES

74% of people who returned the questionnaires were aged over 65 and 76% received Home Care Services and 26% used Day Care Services.

The results of the questionnaire told us that:-

- 75% thought that it was a good idea to make care at home charges free to more people on lower incomes. 15% did not think this was a good idea. 10% did not know.
- 56% said that if we end care at home charges for more people on the lowest incomes we should make up for the loss of income by increasing the charge for those people who would pay. 12% said we should reduce services. 32% said other ways should be considered, the main theme of which was the Government should pay.
- 43% said 'low income' should be decided by continuing the current detailed financial assessment for everyone, but have a 'nil' charge for those on the lowest incomes. 36% said we should exclude people from paying if they are in receipt of Income Support/Guaranteed Credit who in addition are also receiving Attendance Allowance/Disability Living Allowance/Severe Disablement Premium as well. 8% said neither of the above should apply, and 13% did not know.
- 60% said we should continue to charge for the planned hours as agreed in your care plan, subject to if you receive less than half of the planned hours in any one week we do not charge for that week. 30% said we should not charge on this basis and 10% did not know.
- S5% of those who said we should not charge on planned hours said that in the future we should charge only for services that are received. 2% said we should not charge on this basis. 11% did not know. 2% said another way should be found.
- 67% said we should continue with our current policy of charging our normal charges for people who have savings of more than £21,000. 19% said we should not continue with this policy, 14% did not know.

- 46% said the figure of £21,000 should be increased to a higher figure. 36% said it should not be increased to a higher figure and 18% did not know.
- 32% said the higher figure should be £25,000
 39% said the higher figure should be £30,000
 24% said the higher figure should be £40,000 and
 5% said other
- 63% said we should not charge a higher rate for the extra care required if a social work assessment indicates care needs would best be met in a care home but the person wishes to stay in their own home, 22% said we should charge a higher rate and 15% did not know.

We also consulted with the Customer First Steering Group and the Learning Disability Carers Forum. The results from these consultations were similar to those expressed from the postal questionnaire.

COMMENT THEME : EVE	RYBODY SHOULD PA	AY		
An understanding that	To suggest that those of	It is the people slightly	Charges should be	Re. Note B – Feels that
Attendance Allowance,	us who pay towards our	over the benefit threshold	according to a person's	both should be treated
Pension Credit and other	care should subsidise	that always end up losing.	ability to pay; whether it	equally with regards to
benefits have been	others is outrageous.	On paper it may look as if	is Occupational Pension,	paying charges, as their
assessed for the purpose		they can afford to pay but,	Attendance Allowance,	incomes are very similar.
of paying for care –	We are already dipping	in fact, any increase in	Guarantee Credit or top	
everyone should pay	into our savings to pay for	charges puts a severe	ups and savings.	However, do feel that
something towards the	care that we actually need	financial burden on them.		Attendance Allowance,
service they get based on	and not want and to		Mr B & Mrs C both have	Disability Living
the money they receive	suggest we dip even	Doubly hard to meet in	similar total incomes,	Allowance and Severe
from the State.	further to pay for	view of recent large	therefore, their ability to	Disablement premium
	someone else's is	increases in gas and	pay is equal. (DP)	should be excluded from
Totally unfair otherwise.	ludicrous.	electricity.		the total income.
Instead of making it free	You need to quantify 'low	In note B, why should Mr	We are already paying for	All care should be paid
for low-income clients,	income' by clients' needs.	B be penalised for not	services we do not receive	for so that no one can
why not reduce charges	Just because a person	needing additional state	entirely due to the whim	abuse the system.
by 25% and increase	does not receive Income	benefit. This is like an	of your service providers	
charges by 25% for those	Support, does not mean	increased tax.	and we are unable to	Some people receive
able to pay. This would	they are better off, as		influence this decision.	benefits but do not spend
still help the low-income	things like prescriptions,	A person who has		them on the purpose
clients.	eye tests, dentists, still	provided resources to	Everyone should pay the	intended; this is wrong
Your proposal indicates	need to be paid for.	ensure a secure old age	same flat rate, regardless	and unfair to people who
that if you scrap charges	A percentage of	should not subsidise those	of savings or income; any	do not receive benefits
for low-income clients,	Attendance Allowance or	that have not.	short fall should be met	but who may have even
those clients that still pay	Disability Living		by the Government.	less total income than the
would receive a 200%	Allowance should be used	They have supported the		benefit receivers.
increase in charges and	to pay for homecare.	less willing / able /	The Nanny state must	
that is too much.	That's what it's for! (DP)	fortunate / throughout	stop playing the 'Supplier	
		their working lives.	Unlimited' role. (DP)	

Adult, Health & Community Services Contributing Towards the Cost of Your Care at Home Services (Domiciliary Questionnaire)

COMMENT THEME : EVERYBODY SHOULD PAY					
Stop playing us off one	Start campaigning for	If people with savings are	People who are hard up	Start from the grass root –	
against the other, fighting	more and better services	expected to pay more to	have avenues for	educate people from	
for scraps and feeling	for us. (DP)	subsidise people on low	assistance, eg. Attendance	young on how to take care	
deprived or guilty. Treat		incomes, fewer of them	Allowance.	of one's own life and	
us like human beings.	If there is a need to get	will use the service		future. The State will	
	lower paid people onto	leading to:	You are now proposing	benefit if people are	
Allowing more people to	free care, then the extra	(1) An increase in	that, in order to receive	taught how to budget and	
fall into the 'no pay'	cost should be gained	charges to those	this less than minimum	NOT to spend what they	
bracket puts an extra	from central resources;	on lower incomes	care we will be forced to	haven't got.	
burden on everyone else	not imposed on the infirm	(2) More housebound	pay for:	Make up for loss of	
and would bring no	who have managed to	people with a	(a) The calculated	income by ensuring all	
further income.	prepare financially for	poorer quality of	cost of the care.	people claim their	
	their old age.	life.	(b) Additional costs	Government allowances,	
			to cover care for	eg. Attendance,	
			others on low	Disability, etc.	
			income.		

COMMENTS THEME : SAVERS PENALISED AND FORCED TO SUBSIDISE NON-SAVERS (THE LESS PRUDENT Charges should be based By 'Savings' inclusion, With regard to savings; People who have earned It is unfair for people who on net income after tax. 'Savings' reduce to a 'low because someone has well but chosen to spend have saved to be which would include level' – leaving the client savings does not it frivolously, should not penalised by having to nothing in reserve – for automatically mean they be given preferential pay higher fees to interest on savings and benefits over those who hence be fairer where house repairs, extra are wealthy. They have compensate Local general income is low. heating, even a holiday: often saved with a view to have been more prudent Authority finances. Local very necessary if one is disability related items and forgone Authorities need to put Charges should relate confined to a house and and quality of life in the extravagances in order to pressure on the only to income from reliant on care for a good future. provide for later years. Government to increase pensions benefits, etc, not quality of life. funding for social care. to income from savings – Under current rules this It appears there will be a as this penalises those No one wishes to be in money will pay for care penalty for saving and The 'savings' figure could who have saved in the this position – but finds needs and the client will reward for relying on be providing part of a themselves in this state provision. pension and, therefore, past. (DP) never have the position because of their opportunity to replace it. should not be part of any Extra consideration Therefore, they no longer How do we advise our calculations to allow more health, not by choice. should be given to the have the peace of mind of children and people to receive care. Over 80's; their savings It seems the generation that extra security for the grandchildren what to do have been reduced that paid most, eg. Fought for their future if this is Unfairness that Savers future. (DP) considerably at this time for their country, lived in the case? end up no better off than harder times, and who Non-Savers – why should of life. Ability to pay should be could never afford to save based only on income, Basing charging on people who have been As we are all living or 'went without' to save regardless of how the savings is misleading. prudent all of their lives income is made up; longer and everything a little, are now being subsidise people who goes up and up in price, penalised and ignored by savings should not come Savers in real terms could have not? one worries that one's the Government. into it. be worse off when savings are going down considering other It is a very difficult and down. Occupational pensions commitments ie. Council problem but a much fairer did not exist years ago. Tax. system should be found.

COMMENTS GENERAL THEME : PROPOSED NEW CHARGES					
If the charges are going to	Charges of £9.00 per hour	In this area, we have just	Under proposed new	Wouldn't it be the case, if	
increase in the near future	would cause many people	been subjected to a	charges it would mean	charges rose to £27.00, a	
we'd like plenty of notice	to reduce their home	traumatic and totally	there would not be	lot of people wouldn't be	
to make enquiries of other	services below what they	unwelcome change in our	enough left out of	able to afford it and you	
care companies and	really need.	carers' teams – without	Attendance Allowance for	would lose out?	
charges.		any discussion with us –	a cleaner and occasional		
	'Nil' charges would lead	the users of the service.	gardener; we were	Modest charges of £3 per	
Only receiving meals at	to a reduction in		informed this was for	hour are about right, for	
present but when do	feedback; many people	This is an unfortunate	such small necessities.	those who can afford to	
require home care will be	would be reluctant to	time for you to suggest		pay it. Those who claim	
very reluctant to pay	make complaints or	payment changes.	It seems this is another	they cannot, should use	
£9.00 an hour.	requests improvement in		stealth tax – the	the benefits they receive	
	the service.	Any increase will be	Government clawing back	for this intended purpose.	
The proposed charge of		strongly resisted.	money that they pay to		
£9 an hour is ridiculous.			help out.		
Half hour visits should be					
returned.					

amount of time is allocated and charged for, in reality only about half the time is spent, eg. Half an hour becomes fifteenservices we receive.paying full charge for 51% of planned visits is open to financial abuse by unscrupulous carers / Agencies.charges are worked out at present - dependent on the proportion of your hours you have received in a particular week - is veryto cover the care indicate by an assessment should have to pay a fee to WCC for any calls they miss.	COMMENTS GENERAL THI	EME : SHOULD ONLY	PAY FOR ACTUAL H	OURS OF HOME CAI	RE RECEIVED
time to get a slow, elderly person dressed or to cook a meal.problems to the client and to their families.Make up for the loss of income by getting money back from the Home Care Agencies who are beingIt would be simpler and fairer to charge for the actual hours of careis charged per week. This would mean that the sam amount per week is still being received by WCC	Although a certain amount of time is allocated and charged for, in reality only about half the time is spent, eg. Half an hour becomes fifteen minutes; an inadequate time to get a slow, elderly person dressed or to cook a meal. Home care should be based purely on care provided – anything else	 Please charge only for the services we receive. There are many totally missed visits – visits paid for but not received – which cause real problems to the client and to their families. Although, on the whole, the services are very good, I often feel short changed because times are not kept but charges 	 paying <u>full charge</u> for <u>51%</u> of planned visits is open to financial abuse by unscrupulous carers / Agencies. Make up for the loss of income by getting money back from the Home Care Agencies who are being paid to provide the service but do not keep to the package agreed with 	charges are worked out at present - dependent on the proportion of your hours you have received in a particular week - is very complicated. It would be simpler and fairer to charge for the actual hours of care	have to pay a fee to WCC for any calls they miss. This could then be offset against the fee the client is charged per week. This would mean that the same amount per week is still being received by WCC and ensure their Agencies make a greater effort to see that all calls are

COMMENTS GENERAL TH	EME : HOME CARE AG	ENCIES		
If a Care Agency provides under half the weekly care then no charge is made by social services. <u>BUT</u> Many times the Care Agency manages to allow for just over half of the paid care each time, exploiting the system and we end up paying for a lot of care we do not get. (DP) We have a wonderful service from you. Our	Any charging system needs to provide a mechanism for a regular assessment by either the client or the client's representatives, of the quality of care being provided. This is particularly relevant as the beneficiaries of care services cannot 'vote with their feet' as most normal consumers are able to do when dissatisfied with services provided.	It would help patients if they could have a regular carer and not several different ones during the week. Each carer then needs to be shown everything and told what is required; this is difficult for old, frail patients, particularly when the carers are always giving the impression they have no time to spare. We are considering private care at home	Whatever you decide about charges, always remember that most of the people you are caring for are old and do not like changes in their routine. They need to see a familiar face at a regular time and be able to pass the time of day. Whatever their disability, be it age or invalidity, loneliness is their biggest fear. No one can put a price on his or her needs.	The Care Agencies should always know what is required and where. The client is always vulnerable and needs to know and trust the carer. The carer should be made aware of how to approach the client and work to this end. They need to attend at correct times, particularly when medication needs to be given. The carers should spend
	services provided. Who are these Home Care Agencies accountable to? Agencies are badly organised and inefficient. Lots of time is wasted going from one client to another – need to co- ordinate a carer's designated clients by home location.	Ū.	price on his or her needs. Are they monitored at all? Would like to see the Care Agencies who overcharge every month sacked. They should be made accountable for the distress, chaos and anxiety it causes.	The carers should spend time building a rapour with the elderly person; many need to be coaxed eg. Into having a bath, eating properly; but what is happening is the carer does not bother if the person does not want to do a thing.

COMMENTS GENERAL THEME : HOME CARE AGENCIES

Approximately 85% of	If paying for a service, the
carers have left due to	client should have a say in
stupid management and	who is caring for them.
the whole concept of care	Often a carer you like is
in the home is like a music hall joke.	changed without warning and then another carer arrives you are not so
What used to be an	keen on. We should have
excellent service is now a	a say in who is coming
load of disorganised	into our homes, even
rubbish.	interview them, and not
Most complaints fall on deaf ears.	be expected to be grateful for who is thrown at us.

COMMENTS GENERAL THEME : OWN CARERS (SPOUSE / RELATIVES) AND 24-HOUR CARE				
At home carers really appreciate the extra support that home care offers and in many cases would not be able to cope without it as many are elderly themselves. Have to pay for private care also; therefore, it would still be very difficult to meet extra costs.	All-night care would be a great asset (re. Your Question where care needs would be best met in a care home – Q9). A higher charge would be acceptable for night care.	Anyone looking after a person that needs 24-hour care should be compensated in the same way a nursing home is paid. On numerous occasions, where the social service carer does not attend, own carers have to attend; meaning we end up paying twice.	Relatives who care should be give 'money off' because this often keeps disabled clients from needing 24-hour care. If the new system is applied we will end up with a deficit.	

COMMENTS GENERAL THI	COMMENTS GENERAL THEME : STAY AT HOME VERSUS CARE HOME – COSTS AND CARE IN THE					
COMMUNITY (RE. Question 9)						
Staying at home for as	Keeping people at home	Feelings are that it is less	Question 9 is very	Question 9 – This would		
long as possible is of	must be cheaper than if	expensive to keep	subjective – best for	depend on how the		
paramount importance to	they went into a care	someone at home being	whom? Best for the	assessment arrives at the		
quality of life and feelings	home so how is a higher	PARTIALLY cared for	individual or best, ie.	conclusion. Many who		
of independence – very	rate in these	by a spouse, with	Easiest, for Social	lose the independence of		
grateful for the home care	circumstances justified?	professional backup from	Services? If this change	their own home, also lose		
that has enabled us to do		the County.	were introduced there	their dignity and will to		
so for many years.	Why not just charge for		would be a huge incentive	live.		
	the extra hours? In many	Against this a visiting	on behalf of Social			
Some people have no	cases the Council would	professional carer would	Services to conclude that	I would hope everything		
family and the carer is the	have far higher costs for a	probably cost the County	a person would be 'best'	possible is done before		
only person they see and	care home – keeping	more than a carer in	at home.	forcing people into a care		
this is greatly appreciated	people in their homes is	residence in a County		home where frequently		
	more cost effective.	home.	This would be potentially	the term 'care' is applied		
Question 9 – You have to			unfair and could result in	loosely.		
look at what is best both	The elderly and infirm	Only WCC can balance	an expensive, difficult to			
physically and mentally –	should be prioritised in	this equation.	administer appeals	It must still be		
taking someone out of	today's society where we	If specialist trained carers	process.	considerably cheaper to		
their home for purely cost	have never been richer;	are needed then it would		receive help in one's own		
saving would be barbaric.	the abuse of this group of	be appropriate to charge	The cost of a person	home, so why should they		
	people is inexcusable. A	at a higher rate.	going into a care home	be charged more? They		
Entering a care home can	'civilised' society should		will be far great than if	will be much happier in		
be a traumatic experience	reflect that in its care of	If normal carers were	they stay in their own	their own home and		
for both the person	these groups of people.	used, higher charges	home with support from	relatives do not need to		
concerned and their		would be totally	family and friends.	worry about how they are		
family and carers.		unacceptable.		being treated.		

COMMENTS GENERAL THEME : STAY AT HOME VERSUS CARE HOME – COSTS AND CARE IN THE					
COMMUNITY (R)	E. Question 9)				
If carers, who look after	1 2	People naturally want to			
their parents, etc, were	in their own home then	stay in their homes after			
paid a sensible wage it	the person should pay	struggling for years to pay			
would enable them to	based on their ability to	a mortgage and don't			
have a life.	pay.	want to then sell their			
		home to pay to go into			
Also, if the Agencies	If a homeowner; the home	care.			
were able to pay their ca	re should be collateral if				
workers more, there	staying in it, to pay				
would be more and bette	er towards costs. If Council				
people doing the job.	tenant or private rental,				
	then savings and weekly				
	income should be				
	assessed accordingly.				

COMMENTS THEME : THE QUESTIONNAIRE

Opinions on this	The survey should
questionnaire are biased,	identify the proportion of
as everyone will be	people who will get 'free'
looking out for their own	care.
interests.	Their view <u>should not</u> be used to justify increased charges to those that pay.

COMMENTS GENERAL THEME : GOVERNMENT, COUNCIL BUDGET AND SOCIAL RESPONSIBILITY				
Feels home care should	Raise budget concerns at	Believes that the NHS	Get rid of the Council Tax	We understand the
be free for all - everyone	central Government level.	should control all care	and put something fairer	Government want to
should be treated the	The only way forward is	homes. Far too many	in its place.	return people occupying
same regardless of any	to work in partnership	homes are at the mercy of	Stop wasting monies in	hospital beds to 'Care in
money in the bank or	with other community and	unscrupulous people who	other areas, to enable you	the Community', to
property. People cannot	voluntary organisations	are only concerned with	to put more into helping	enable hospitals to meet
help being elderly,	and empower them to get	profit.	the poorest of the people	their targets. We
disabled and living	involved in local politics		who need it. (DP)	understand there is a
longer.	so their voices are heard	This Government and		'Care in the Community'
	and more funds are	previous ones have	Home care should be	Act granting money for
All costs should be met	released to care for our	wasted millions of	available to anyone who	this purpose. Therefore,
by the state – this is what	elderly.	pounds, which could have	needs it. If people are not	the Government should
we paid state pension and		been used to finance well	in a position to pay, they	make the funds available
NI for.	There shouldn't be any	run homes for elderly	may worry and not ask for	to WCC to carry out the
	charges for home care;	people, many of whom	help they really need,	extra home care.
If the money dictates, the	why should a 'sick',	were part of a generation	resulting in serious	Otherwise, WCC is
care will become	'disabled' or 'elderly'	that saved this country	medical problems and	compensating the NHS.
secondary.	person have to pay for a	from fascist slavery.	further strain on the NHS	If a nurse goes into a
	service they need.			client's home, this is paid
	There's a great deal of	Tell the Government to	Government policy	for by the NHS isn't it?
If your budget is	difference between	subsidise the poorer	guidelines; would it not	
exhausted as a result of	needing care and	among us, the sick and	be right to assume that an	Pensions increase last
extra care services to	demanding it. (DP)	infirm; get them used to	argument for a higher	year was 2%; water, gas
more people and this		further supporting your	budget would be	and electricity went up by
extra care was within	Winter fuel payment	good work.	acceptable.	40%, plus another
	should be means tested to		Personal care free in	increase to come. The
Make Council's more	include younger clients on	The ability to pay should	Scotland – not in	Government should take
accountable to the public.	low incomes and exclude	be secondary to the needs	England.	this into account with
	wealthy elderly.	of the patient.		Pension increases.
			Strongly objects to this.	

COMMENTS GENERAL TH	EME: ASSESSMENTS			
There are too many assessments; unless there are major changes in income, stay with the original assessment. The assessments are difficult to follow and too many mistakes are made. They must also be costly to administer.	The overall cost of the management of this and other schemes could be significantly reduced if means testing were abandoned – across the public sector there seems to be a vast array of people engaged solely in calculating means testing.	Make charges simpler to understand by making the bands obsolete so that the individual understands the hourly charge and is only being charged for the number of hours worked.	We would like to know how much it costs to collect payments against how much income is received? Is it worth the heartache that I'm sure the worry gives a lot of people receiving help and having to pay for it?	Why do people with health problems receive free care and those with mental problems going into care have to pay? Charges should also take into account whether the person actually owns their home or is renting the property.
Assessments should include a person's housing, eg. Do they have to meet their own maintenance / repairs and other costs? Means testing is the only fair way of assessment.	Feels the full amount a person should pay - if they have savings over £21,000 - is the full amount of their Disability Living Allowance / Attendance Allowance.	There must be flexibility built into a Direct payments package to cover emergencies and sudden deterioration in medical conditions. (DP) If paying extra, they would expect a much	If they're renting, the amount they pay should be far less than someone who owns a property as they only have their savings, whereas a property owner has the equity in their home.	Please make this advice available to people - who may not be aware what they could have done when they first became ill - so that they do not miss out. Many people need help but have not had it explained to them.
Income from whatever source should be taken into consideration. However consideration should be taken of <u>'ALL'</u> the care requirements, of whatever nature, a client needs and has to pay for.	circumstances can vary in a very short space of time, through no fault of their own, making a fair, financial assessment almost impossible. (DP) Many people have had no advice on allowances and benefits available to them	better quality of care, on time and completing all tasks. More time should be spent over social work assessments bearing in mind that one day one can cope and other days they may need extra.	Means tests on income should not be necessary for pensioners who receive Attendance allowance, Pension Credit or Disability premium, because they have already been assessed on income	It should be made simple to access services – waiting time for an assessment should be shortened especially if a fall or hospital discharge, etc, means help is needed where it wasn't before.

COMMENTS GENERAL THE	CME : RESPITE CARE		
All charges should be fully explained prior to service. I recently had to go into Respite and was never advised of any charges, to be told later that I would have to pay food cost plus home care charges even though not receiving any home care service. Not notified until after returned home some six weeks later.	It would help if accounts for Respite care could be sent out quicker. At present, they overlap visits eg. Account for stay on 8-15 th May has not been received on 23 June. Client is due to return into care on 3 rd July.	There should be more Respite care for the elderly.	Respite care and nursing homes should be free to recipients as is already the case in Scotland.

COMMENTS GENERAL THEME : DISABLED CLIENTS				
Does not think that	Home care for the	Seems unfair to charge	A female living with her	
disabled people should	severely physically	disabled on low income	husband, (who is in	
have to pay charges.	disabled should be free of	as they are, in the most	receipt of income credit	
	charge for all, other than	part, precluded from the	and housing benefit,	
It is not their fault they	those disabled managing	opportunity to earn. All	severely disabled himself)	
have disabilities and they	to earn a good income.	other bills are constantly	has only her DLA and	
may well only get more		increasing, therefore,	pension, therefore, she	
severe with time and need	Day centre charges should	wherewithal to pay	should not pay any	
increasing care.	be abolished apart from	constantly reduced. (DP)	charge.	
	transport charges to and			
They should not be	from the centres.		She should be assessed in	
penalised for this by			her own right; her	
paying higher charges.			husband's income should	
			not be taken into account.	
They also have so many				
other living costs, eg.			Joint savings	
Specialist transport and			<£6,000.(DP)	
home adjustments.				

COMMENTS - GENERAL THEME : CONCERNED THAT SERVICES WILL BE REDUCED

Keeping Council	Do not reduce services –
contributions unchanged	but since means testing is
would suggest a reduced	in place – perhaps a
service to the now paying	simple to operate sliding
clients.	scale of charging could be
	introduced.

Appendix C

OTHER LOCAL AUTHORITIES CHARGES

IS + 25%	Authority	Home Care Charges	Day Care Charges	Transport
\checkmark	Warwickshire	3.89	2.22	1.07 per journey
	*Worcestershire	11.00	4.20	1.00 per journey
\checkmark	Cheshire	16.46	25.00	1.50 per journey
\checkmark	Cambridgeshire	15.58	2.00	1.00 per journey
\checkmark	Gloucestershire	13.00	15.00	Nil
\checkmark	Northamptonshire	13.82	11.33 (Ave)	1.00 per day
\checkmark	Oxfordshire	16.34	4.00 (Ave)	?
\checkmark	Staffordshire	13.50	Nil	Nil
\checkmark	Leicestershire	7.20	Nil	Nil
~	Bedfordshire	14.70	33.00 (Ave)	Nil
\checkmark	Suffolk	14.40		
	*Wiltshire	12.95		
	*Hampshire	13.32	Nil	Nil
\checkmark	Nottinghamshire	7.00	Nil	2.00 per day
	Derbyshire	Nil	1.50	
\checkmark	Somerset	13.00	Nil	1.60 per journey
	*Coventry	9.92	19.81	1.40 per journey
\checkmark	Leicester City	7.00	Nil	
	*Solihull	7.95	Nil	Nil
✓	Birmingham	14.90	35.00	
	Average	12.34		

* Income buffer increased above the minimum level.